



*Spring  
2003*



# HOOSIER SAFETY

A Publication of  
The Indiana State Emergency Management Agency  
and Department of Fire and Building Services

**2003  
INDIANA EMERGENCY  
RESPONSE CONFERENCE  
September 19th - 21st  
Marriott Hotel  
Downtown Indianapolis**



#### Conference Tracks

Friday, Saturday and Sunday,  
September 19 - 21, 2003  
Major Speakers include:  
Paul Werfel  
Mike Smith

#### Preconference Seminars

DOJ Weapons of Mass Destruction  
EMS Educator/Paul Werfel

#### Skills Proficiency

Friday and Saturday  
September 19 & 20, 2003

#### Banquet

Saturday, September 20, 2003,  
Dinner - 6 p.m., Marriott Hotel

#### Trade Expo

September 19 and 20, 2003  
State and national vendors display  
the latest equipment, technology and  
emergency vehicles  
Vendor Open House, the 20th, 6-7 p.m.  
Door prizes and give-aways!

#### Awards Ceremony

Saturday, September 20, 2003,  
7 p.m. - Marriott Hotel

See "Conference" page 4

**I N S I D E**

● Legal Beat - Legislative Update 2 ● Wireless Communications 3 ● Response Conference 4

**LEGAL BEAT -- Legal Issues Without Legalese**

--by Brad Gavin, *General Counsel for DFBS/SEMA*. This column examines legal issues important to the building services, fire protection, emergency medical services and emergency management communities. The column's goals are to aid in understanding legal duties and to help solve legal problems before they arise. This column is informational only, and does not constitute legal advice.

**LEGISLATIVE REVIEW: 2003 SESSION**

**W**hen the legislature adjourned this year, a number of bills had been passed that may impact or be of interest to the building services, fire protection, emergency medical services and emergency management communities. The following is a summary of those bills.

**1. HB1059-Enforcement of fire lane restrictions.** Defines "fire lane" for purposes of the law concerning motor vehicles. Specifies the way in which an area may be designated a fire lane. Allows a law enforcement agency to appoint volunteers to issue complaints and summonses for stopping, standing, or parking a vehicle in a fire lane. Allows a county, city, or town to adopt and enforce an ordinance that regulates stopping, standing, or parking of a vehicle in a fire lane if the ordinance does not conflict with state law. Signed by the Governor.

**2. House Bill 1077-Law enforcement, service, ad search and rescue animals.** This bill increases penalties for causing serious injury to or the death of a law enforcement animal or service animal and creates penalties for causing injury to or death of a search and rescue dog. Signed by the Governor.

**3. HB1106-Volunteer firefighter training.** Eliminates the number of hours specified for each area of training and adds a requirement that the program include training on personal vehicle emergency response driving safety procedures.

**4. HB1131-Mandatory reporting of fireworks related injuries.** Requires the initial health care practitioner or hospital administrator who treats a person for an injury that the practitioner or administrator identifies as resulting from fireworks or pyrotechnics to report the injury to the State Department of Health.

**5. House Bill 1218-Department of Fire and Building Services.** This bill would make a number of changes to certain programs in the Department of Fire and Building Services.

**A. Department of Fire and Building Services.** This bill would allow the Department to assess a civil penalty not to exceed \$250 per day per violation of a fire safety, building, and equipment law. Exempts temporary maintenance and repair structures from the building laws.

See "Legislation" page 6

**HOOSIER  
SAFETY**  
 Spring 2003

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**Lt. Governor**  
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## *Wireless Communications Interoperability Key to Emergency Management*

How many times in the last 12–14 months have you been asked: Are we prepared? Are we better off now than we were before September 11, 2001, in terms of our emergency response capabilities? For answers to these questions, government officials often turn to emergency managers for assurance that their jurisdiction stands ready and prepared to respond to an emergency of any kind.

Emergency management is a team effort—and any emergency response plan will include working in cooperation and coordination among local, state, and federal agencies. *But, can they all talk to each other?*

Interoperability—the ability for public safety responders to talk to each other by radio seamlessly and in real time—is critical not just for large-scale incidents such as a terrorist attack, but also for day-to-day public safety missions and mutual-aid events, as well as natural disasters such as hurricanes, floods, and forest fires. Unfortunately, the lack of interoperability is common across the country. An analysis by the Public Safety Wireless Network (PSWN) Program shows that more than two-thirds of states do not have adequate interoperable public safety wireless communications systems. PSWN Program studies also show that across the Nation, public safety officials have trouble communicating in operational situations one-third of the time.

The PSWN Program, a joint initiative of the Department of Justice and Department of the Treasury, is working to address the issue of public safety wireless communications interoperability. Drawing on its expertise and experience in interoperable wireless communications issues, the PSWN Program brings together the public safety community at all levels of government to develop technical approaches and policy solutions to improve interoperability.

The program's analysis of the response to the events of September 11, 2001, has provided some lessons learned that can be applied to all large-scale emergencies that face emergency managers. Based on its detailed study of the response at the Pentagon on September 11, 2001, the PSWN Program has

identified a variety of factors that can contribute to the success of communications during incident response, including: interoperable communications among the first responding agencies; prior planning and existing mutual-aid agreements; and the early establishment of an Incident Command System (ICS).

Emergency managers can take the following steps to enhance communications interoperability in responding to routine and major incidents:

- Partner, partner, partner. Establish mutual-aid agreements and standard operating procedures - not only among local agencies - but also among state and federal public safety agencies
- Employ the ICS to enhance communications efforts in emergency response situations
- Conduct mass casualty and disaster response training drills to identify existing capabilities and potential shortfalls
- Conduct a communications asset inventory to identify tools and their capabilities
- Support efforts in your state to establish regional and statewide communications systems that can support interoperable communications among multiple agencies
- Participate in a group focused on improving interoperability in your state (i.e., your state's interoperability executive committee)
- Educate legislators in your state about the critical need for wireless interoperability and about the specific need for adequate spectrum and funding resources
- Attend a PSWN Program symposium to network with other officials and learn about best practices for improving interoperability from agencies around the country.

The PSWN Program is committed to assisting public safety agencies with their plans to address and improve public safety communications. For more information about the resources available to emergency managers and others in the public safety

## ***ANNUAL EMERGENCY RESPONSE CONFERENCE AGENDA***

### ***PRE-CONFERENCE SPECIAL EVENTS***

Weapons of Mass Destruction Responder Course (WMD), Department of Justice (DOJ); September 18, 2003, Thursday, 8 a.m. to 4 p.m., Marriott Hotel Downtown. This DOJ taught course is designed to specifically enhance responders' skills to WMD incidents. Early treatment of WMD victims is vital. Many critical decisions will rest on the ability to recognize terrorist incidents, the use of weapons of mass destruction, and the characteristics of various WMD agents. Limited to the first 100 people. Open to all disciplines. Free with a 3-day paid conference registration or \$20 per person.

Fine Tuning your Presentation and Classroom Skills: a Guide to EMS Instruction. Paul Werfel, BA, NREMT-P, September 18, 2003, Thursday, 8 a.m. to 4 p.m., Marriott Hotel Downtown. Free with a 3-day paid conference registration or \$20 per person.

### ***CONFERENCE EVENTS***

#### **Skill Proficiency Sessions**

- Friday Afternoon Sessions: 1:45 - 4:30 p.m., Bleeding & Shock, Long Bone & Joint Immobilization, Traction Splinting, and Spinal Immobilization Seated & Supine
- Saturday Morning Sessions: 9:50 - 11 a.m., Patient Assessment-Medical/Trauma, Bleeding & Shock, Cardiac Arrest-AED & BVM / Combitube, and Apneic Patient O<sub>2</sub> Admin/Airway, O<sub>2</sub> & Vent/Mouth to Mask
- Saturday Afternoon Sessions: 12:30 - 4:40 p.m., Cardiac Arrest/AED & BVM/Combitube, Patient Assessment-Medical/Trauma, and Bleeding & Shock, Long Bone & Joint Immobilization, Traction Splinting, and Spinal Immobilization Seated & Supine

### ***DAILY EVENTS***

General sessions and seminars are categorized as follows:

ALL - Appropriate for all audiences    ADV - Advanced Life Support    EDU - Educator  
MGT - Management    WMD - Weapons of Mass Destruction

Friday, September 19, 2003

ALL - 9 a.m. to 11 a.m. - Case Studies, Paul Werfel, BA, NREMT-P, Port Jefferson Station, NY

ALL - 11:10 a.m. to 12:10 p.m. - Geriatric Considerations When Your Golden Years Begin to Tarnish,  
Paul Werfel

12:10 - 1:30 p.m.: Lunch - YOU ARE ON YOUR OWN

ALL - 1:30 p.m. - OPENING CEREMONY

1:45 p.m. to 2:45 p.m. - ALL - General Session - Just A Gut Feeling - The Prehospital Evaluation and  
Treatment of Abdominal Emergencies, Paul Werfel, BA, NREMT-P

ALL - Skills

3 p.m. to 4:10 p.m.

ALL - Infectious Substances in the Prehospital Setting, Pat Bassett, RN, EMT-B, PI AMR, Fort Wayne, IN

ALL - Developing Your Potentials in EMS, Lori Johnston, EMT-P, PI, New Carlisle, IN

ALS - What Happens When...Clinical Errors, Mark Pepple, EMT-P, PI, Whitley Co. EMS, Columbia City, IN

MGT - Hospital Incident Command, Steve Garrison, RN, EMT-P, PI, Memorial Hospital of South Bend, IN

EDU - Distance Education, Don Hess, EMT-P, PI, St. Anthony's Medical Center, Crown Point, IN

WMD - Weapons of Mass Destruction/Chemical Threats, Department of Justice

ALL - Skills

4:30 p.m. to 5:40 p.m.

ALL - Your Role in Illness and Injury Prevention, Joe East, EMT-P, PI, Plainfield, IN

ALL - Terrorism and Stress, Ed Friend, South Bend, IN, EMT, Capt, South Bend Police Department, IN

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**“Conference”** *from page 4*

ALS - Shock and Fluid Management, Gavin Ingles, MD, St. Vincent Hospital, Indianapolis, IN

MGT - IOSHA Update, Tim Sandy, EMT, LaPorte, IN

EDU - Adopting My Teaching Style to My Students,

Allen Borck, EMT-P, PI, Greater Lafayette Health System, IN

WMD - Weapons of Mass Destruction/Decontamination and PPE, Department of Justice

ALL - Skills

Saturday, September 20, 2003

8:15 a.m. to 9:30 a.m.- ALL - General Session - Initial Approach, Mike Smith, MICP, Tacoma Community College, WA

9:50 a.m. to 11 a.m.

ALL - Does the Boogey Man Live Under Your Bed?, Augie Bamontis, EMT-P, Instructor,  
Chicago Heights FD, IL

ALL - Thermal Injuries I, Special Situations, Louisville Medical Center, Statcare, Theresa Baker, RN, BSN, and  
Karen Moulton, RN, BSN, and Rick McKinstry, RN, CFRN

ALS - ALS Treatment of Pediatric Head Trauma, Ron Young, MD, St. Vincent Hospital, Indianapolis, IN

MGT - Media and EMS Personnel, Ed Friend, South Bend, IN, EMT, Capt, South Bend Police Department, IN

EDU - Generation X for Educators, Mike O'Brien, EMT-P, PI, St. Vincent Hospital, IN

WMD - Weapons of Mass Destruction/Radiological Threats, Department of Justice

ALL - Skills

ALL - 11 a.m. to 12:30 p.m. - LUNCH - YOU ARE ON YOUR OWN

12:30 p.m. to 1:40 p.m.- ALL - General Session - Streetsense, Mike Smith, MICP, Tacoma Com. College, WA

2:00 p.m. to 3:10 p.m.

ALL - Blast Injuries, Mike Smith, MICP, Tacoma Com. College, WA

ALL - Thermal Injuries II, Special Situations, Louisville Medical Center, Statcare, Theresa Baker, RN, BSN,  
Karen Moulton, RN, BSN, and Rick McKinstry, RN, CFRN

ALS - ALS Asthma Treatment, David Harsha, MD, St. Vincent Sports Medicine, Indianapolis, IN

MGT - Helping Those Who Help, Pat Hendricks, Director, Parkview Behavioral Service, Ft Wayne, IN

EDU - Instructor Round Table, Part I, Various PIs led by Pat Savell, EMT-P, PI, Crown Point, IN

WMD - Weapons of Mass Destruction/Devices of Destruction, Department of Justice

ALL - Skills

3:30 p.m. to 4:40 p.m.

ALL - How HIPAA Affects You, Mike Sommerkamp, Attorney, State Emergency Management Agency

ALL - Case Studies and Multiple Casualty Management, Louisville Medical Center, Statcare

ALS - Skilled Medics, Exceptional Circumstances, Ken Hendricks, EMT-P, PI, Hometown, IN

EDU - Instructor Roundtable Part II

WMD - Weapons of Mass Destruction/Devices of Destruction, Department of Justice

ALL - Skills

Sunday, September 21, 2003

9:30 a.m. to 10:40 a.m.- ALL - General Session - ALL - Finding the Winner Within, Mike Smith, MICP,  
Tacoma Community College, WA

11:00 a.m. to 12:10 p.m.

ALL - Don't Stress Yourself Out - You Could Give Yourself a Heart Attack, Bill Hufford, EMT-P, PI,  
Fayette Memorial Hospital, Connersville, IN

ALL - Restraining the Violent Patient, Louisville Medical Center, Statcare, Rocky Johnson, NREMT-P

*See “Conference” page 8*



## “Legislation” *from page 2*

**B. Boiler and Pressure Vessels.** Allows the Boiler and Pressure Vessel Rules Board to adopt national boiler and pressure vessel codes by emergency rule. Requires a insurance company to inspect the vessels it insures. Increases the surety bond requirement for an inspection agency from \$5,000 to \$100,000.

**C. Amusement Devices.** Establishes certification requirements for the chief inspector and supervisor of regulated amusement device inspectors. Makes the following changes with regard to the regulated amusement device safety board: (1) allows the board to grant a variance to the board’s rules; and (2) makes changes concerning the terms of the board members. Specifies that the liability limits for an insurance policy required for a regulated amusement device operating permit do not apply to a permit applicant subject to the Tort Claims Act.

**D. Lifting Devices.** Requires an elevator contractor, elevator inspector, or elevator mechanic to be licensed after May 1, 2003 instead of March 1, 2003.

**6. HB1222-New construction in floodway.** Allows the construction of new residences within the Ohio River Floodway if the lowest floor of the new residence is at least two feet above the 100 year frequency flood elevation.

**7. HB1242-Local government matters.** Among other things, this bill requires a public agency that owns or operates an airport to approve disclosure of records concerning airport buildings. (This bill modifies the language in HB 1935-see below)

**8. HB1271-Immunity for defibrillator instructors.** Grants immunity from civil liability to certain licensed physicians or the instructor of a person who renders emergency care using an automatic external defibrillator, if the licensed physician or instructor’s act or omission does not amount to gross negligence or willful or wanton misconduct.

**9. HB1278-Tuition exemption for survivors of EMTs and paramedics.** Adds the children and surviving spouses of paramedics, emergency medical technicians (EMTs), and advanced emergency medical technicians to the list of persons who are eligible for tuition exemptions at state supported colleges, universities, and technical schools if their parent or spouse was a resident of Indiana and was killed in the line of duty. Signed by the Governor.

**10. HB1331-State flag for survivors of a deceased officer.** Provides that a state flag be presented to the family of a member of the military or public safety officer who is killed in the line of duty.

**11. HB1335-State fire marshal powers.** Allows the state fire marshal or a deputy fire marshal to provide hazardous materials and counterterrorism training, support, and response assistance.

**12. HB1378-Abandoned buildings.** Grants community organizations standing to commence civil actions to promote compliance with ordinances when permitted by the enforcing agency. Provides that an order issued by an enforcement authority under the unsafe building law concerning repair and rehabilitation of an unsafe building to bring it into compliance with certain required standards for building condition or maintenance becomes final ten days after notice is given unless a hearing is requested in writing by a certain specified persons.

**13. HB1515-Licensure of home inspectors and fraud investigation.** Establishes the home inspectors licensing board to regulate home inspectors. Establishes requirements for licensed home inspectors.

**14. HB1605-Operation of emergency vehicles and funeral processions.** Revises the restrictions and conditions for display of green lights on a privately owned vehicle belonging to an emergency medical services responder. Prohibits a person driving a vehicle that is not a part of a funeral procession to join the procession. Permits the use of a funeral pennant or flag, a windshield sticker, or an amber light to identify a vehicle that is a part of a funeral procession.

**15. HB1647-Interpretation of building laws.** Allows the state building commissioner to issue a written

**“Legislation”** *from page 6*

interpretation of a building law whether or not the building law is enforced by the county or municipality.

**16. HB1808-Definition of “nominal compensation” for volunteer firefighters.** Increases the amount used to define “nominal compensation” for volunteer firefighters from \$10,000 to \$20,000.

**17. HB1935-Various public records matters.** Among other things, this bill specifies that if disclosure of a public record would have a reasonable likelihood of threatening public safety by exposing vulnerability to a terrorist attack: (1) a public agency may prevent disclosure of the records; (2) a state agency may consult with the counterterrorism and security council regarding the request for disclosure.

**18. SB0035-Damages from risk management fund.** Increases the cap on damages for tort claims against government entities and public employees.

**19. SB0109-Regulation of amateur radio antennas.** Requires a municipality or county to comply with an FCC ruling concerning amateur radio preemption or a regulation related to amateur radio service.

**20. SB0160-Radioactive waste.** Changes the fee for the shipment of high level radioactive waste from a fee for the total shipment to a fee for each cask. Establishes a fee for transportation of low level radioactive waste and requires deposit of the fee in the nuclear response fund. Permits the use of that fund for education, training, and equipment to local emergency responders to prevent, prepare for, or respond to acts of terrorism. Requires a person that transports radioactive waste in Indiana to reimburse security expenses to each governmental entity that provides security for a shipment.

**21. SB0216-Statewide mutual aid program.** This bill adopts a statewide mutual aid agreement and makes a number of changes to the emergency medical services laws.

**A. Statewide Mutual Aid Program.**

- Provides for a statewide mutual aid program that allows a city, town, county, or township to request assistance from another unit in managing disaster response or recovery or conducting disaster response or recovery related exercises, testing, or training.

- Provides labor and equipment reimbursement rates.

- Each unit of government is automatically a member of this program, but may opt out.

**B. Emergency Medical Services.**

- Makes changes to permit the differentiation of intermediate and basic advanced levels of emergency medical technician certification in addition to the levels currently in use.

- Establishes a detailed disciplinary process for offenses committed by certified individuals.

- Provides for the regulation of emergency medical dispatch agencies and personnel.

- This bill will allow all certified emergency medical services personnel that have met the training standards established by the Indiana Emergency Medical Services Commission to carry and administer Mark I nerve agent antidote kits.

- This bill will allow certified emergency medical services personnel that are called to active duty with the national guard or reserve units to renew their certification upon release from active duty without having the continuing education that is normally required.

**22. SB0257-Title 10 recodification.** Recodifies Title 10 concerning state police, civil defense, emergency management, military affairs, veterans affairs, and war memorials to reorganize and restate the law without substantive change. Repeals current Title 10 provisions. Signed by the Governor.

**23. SB0343-Health management and chronic disease registry.** Among other things, this bill provides for testing and notification to an emergency medical services provider who has potentially been exposed to a dangerous communicable disease.

**24. SB0354-Visitability standards in building codes.** Requires the Fire Prevention and Building Safety

**“Legislation”** *from page 7*

Commission to adopt standards by rule regarding visitability (accessibility) features in new construction of dwellings. Provides that if a person contracts with a designer or a builder to construct a visitability feature in new construction, the designer and the builder must comply with the standards adopted by the commission.

**25. SB0363-Immunity for defibrillator instructors.** Grants immunity from civil liability to certain licensed physicians or the instructor of a person who renders emergency care using an automatic external defibrillator, if the licensed physician or instructor's act or omission does not amount to gross negligence or willful or wanton misconduct.

**26. SB0455-Various Title 10 provisions.** Provides that if a county executive does not have a president, a member of the county executive appointed from its membership is a member of the county emergency management advisory council. Requires the affirmative vote of at least eight of the 15 voting members of Indiana emergency management, fire and building services, and public safety training foundation for the foundation to take action.

**27. SB0485-Immunity for inoculations.** Provides civil immunity to a medical services provider for injury that results from the administration of an inoculation or other countermeasure against an actual or potential bioterrorist incident or public health emergency if the federal government authorizes the state department of health to implement a program of inoculations or other countermeasures. ●

**“Wireless”** *from page 3*

community through the PSWN Program, please call us at 1-800-565-PSWN or visit our Web sites at:

*[www.pswn.gov](http://www.pswn.gov) and [www.publicsafetywins.gov](http://www.publicsafetywins.gov)*

Robert E. Lee, Jr., and Julio “Rick” Murphy share program management responsibilities for the PSWN Program.

*Mr. Lee is PSWN Program Manager for the Department of Justice and Co-chair of the Federal Law Enforcement Wireless Users Group (FLEWUG). Prior to joining the PSWN Program, Mr. Lee was an instructor at the FBI National Academy in Quantico, Virginia, and at the International Law Enforcement Academy in Budapest, Hungary.*

*Mr. Murphy is PSWN Program Manager for the Department of the Treasury and Co-chair of the FLEWUG. Mr. Murphy previously served as Telecommunications Engineer for the Department of the Interior for 23 years.* ●

**“Conference”** *from page 5*

ALS - Critical Thinking and Decision Making, Mike Smith, MICP, Tacoma Community College, WA

MGT - Data Collection Update, Forest Nace, Firehouse Software, Butler, PA

EDU - Motivation for EMS Instructors, Lori Johnston, EMT-P, PI, New Carlisle, IN

ALL - BLS Audit and Review, Hugh Garner, EMT-P, PI, Madison, IN

12:10 p.m. to 1:40 p.m.: Lunch - YOU ARE ON YOUR OWN

1:40 p.m. to 2:50 p.m.

ALL - Fitness in Emergency Services, Vito Palumbo, EMT-P, PI, Elkhart, IN

ALL - Controversies in Spinal Immobilization, Louisville Medical Center, Statcare, David Facer, NREMT-P

ALS - Advanced Airway Management, Allen Borck, EMT-P, PI, Greater Lafayette Health System, Lafayette, IN

MGT - Vehicle Maintenance, Mike Smith, Horton Ambulance

EDU - The Creative Classroom, Jim Floyd, EMT-P, PI, St. Vincent Hospital, EMS Education, Indianapolis, IN

ALL - BLS Audit and Review, Hugh Garner, EMT-P, PI, Madison, IN

3:10 p.m. to 4:20 p.m.

ALL - When the Crush is On, Mike Smith, MICP, Tacoma Community College, WA ●